

# PUBLIC HEALTH ALWAYS WORKING FOR A SAFER AND HEALTHIER WASHINGTON

Dental Health Professional Shortage Area Designation
An Overview
Office of Community and Rural Health
January 2006



## What are Health Professional Shortage Areas?

- Originally established by the Federal Bureau of Primary Health Care in the 1970's to prioritize location of National Health Service Corp (NHSC) providers.
- Over time other dental training and recruitment programs have adopted these designations as a means to establish initial eligibility.

- HPSAs can be established for Medical, Dental and Mental Health
- Expire if not updated by October of the fourth year from designation date
- Geographic designations total primary care capacity relative to the entire population
- Population designations is sufficient capacity available to serve a specific population, for example the Low-Income or Migrant Worker population





## Designation is an <a href="#">Administrative</a> Process

- Designation governed by complex federal rules which dictate
  - What population data to use (Total, Low Income or Migrant)
  - How HPSA boundaries are drawn?
    - Census tract or county geography
  - How to count providers and capacity?
  - What constitutes a shortage?
    - Ratio of a population to dental provider capacity exceeds a certain threshold
  - Availability of alternate sources of care
- Designation rules subject to change:
  - New designation methodology in the works since 1998 may not come out
  - Interpretation and flexibility of applying existing rules this has gotten tighter in the last 4 years
- OCRH does not recommend using designations as a systematic measure of access to oral health care or as a means of targeting resources



#### Dental Health Professional Shortage Area (HPSA) Benefits

- Most important program is:
  - National Health Service Corps
    - STATE LOAN REPAYMENT DOES NOT REQUIRE A HPSA
  - Federal Dental Residency Training Grants
    - University of Washington
  - Federal Primary Care / Dentistry Integration
    - Yakima Valley Farmworkers Clinic Pilot
- Can enhance eligibility for certain grants
  - "Medically Underserved Areas"





#### **National Health Service Corps**

- Dental Student Loan Repayment or Scholarships in exchange for two year service commitment
- Dentists and Dental Hygienists
- Several additional requirements
  - Must serve the designated population (e.g. Low Income or Migrant Workers)
  - Posted Sliding Fee Scale discount schedule available at entire facility
- Competitive application process scored on degree of need
- Contact the Washington State Primary Care Office for more information on NHSC site requirements and competitiveness.
  - Mary Looker (360) 236 2808
  - Juno Whittaker (360) 236 2812





## National Health Service Corp: HPSA Issues

- Type of HPSA influences
  - Which population the provider and site must serve
  - Need score (higher scores more competitive)
    - Score based on population to provider ratio Health, poverty characteristics of the population
    - Distance to nearest care for the population
  - Maximum number of NHSC placed in an area (larger population in shortage means more providers could be placed)
- Automatic Facility Designation for NHSC
  - Available for Community Health Centers and other practices willing to take all patients regardless of willingness pay
  - Not scored and therefore lower priority for placement
- In 2005 all sites applying for NHSC Loan Repayment were funded (this could change in the future)
- HPSA score is used for placing NHSC scholars few areas of the state are currently eligible – but check with the Primary Care Office





## Roles and Responsibilities In Federal Designation System

- Local Partners
  - May initiate request for designation assistance
  - Assistance with data collection
  - Provide guidance on designation strategy
- Office of Community and Rural Health/Primary Care Office
  - Review/comment/approve on behalf of Governor
  - Prepares and monitors designation requests
  - Technical assistance on rules, methods, and data
  - Information on changes in designation status
- Shortage Designation Branch/BHP/HRSA/USDHHS
  - Sets rules and procedures
  - Reviews/approves designation requests
  - Notify states of decision





## Making decisions on designation strategy

- More than one designation option often possible population versus geographic
- US DHHS only allows an area to have one designation at a time
- Designation option affects program eligibility
  - Competitiveness for National Health Service Corp Scholars
  - What type facility (FQHC or general practice) will meet site requirements?
- In MOST cases there is only one way to designate
- Our preference is for local direction
- If more than one designation option possible decision made in the following order
  - Stakeholder/community consensus
  - Local health jurisdiction recommendation
  - Office of Community and Rural Health reviews/decides as a last resort based on
    - Whether significant impact on financial viability of practices
    - Immediate effects on primary care recruitment (J-1 and NHSC)
    - Access for vulnerable populations





## A New Partnership With Local Health Jurisdictions

- Initial contact/Local Health briefing (DOH)
- Stakeholder briefing (Local lead/DOH support)
  - Initial briefing re: designation and data collection
  - Enlisting support participant outreach
- Data Collection (Local Lead/DOH Support)
- Analysis of designation options (DOH)
- Recommendation/direction on community designation strategy (Local Lead/DOH Back-up)
- Preparation and submission of designation requests (DOH)
- Notification of changes in designation status (DOH)
- Release of data in community to support oral health coalition work (Local Health)





#### Who do I work with on HPSA?

- OCRH Washington State Shortage Area HPSA Website <a href="http://www.doh.wa.gov/hsqa/ocrh/HPSA/hpsa1.htm">http://www.doh.wa.gov/hsqa/ocrh/HPSA/hpsa1.htm</a>
- Laura Olexa (360) 236-2811 for inquiries
  - Current designation status
  - General information
  - Responding to provider surveys
- Vince Schueler (360) 236-2806 for inquires
  - How can I get my area designated?
  - How do I make sure my concerns are addressed in the designation process?
  - Affects of changes in federal rules on eligibility for HPSA related programs
  - Concerns, complaints, and appeals





#### County Dental Care HPSA Assessment/Survey Schedule (subject to change)

2004/2005

Adams

Benton/ Franklin

Clallam

Ferry

Grant

Island

Jefferson Kitsap

**Klickitat** 

Lincoln

Mason Okanogan

**Pacific** 

**Pend Oreille** 

Skamania

Skagit Stevens

Snohomish Wahkiakum

Whatcom Yakima

2006

Asotin

Columbia

Cowlitz

Garfield

Lewis Pierce

San Juan

Walla Walla

Whitman

2007

**Kittitas** 

Lewis

**Thurston** 

Spokane Yakima

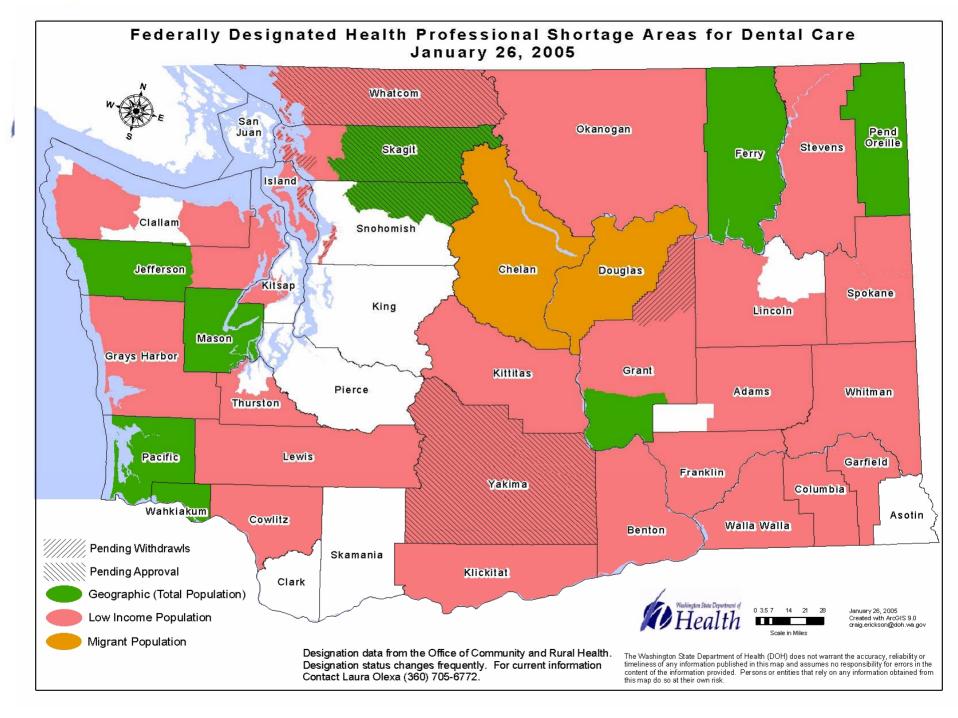
Chelan/Douglas

Not surveyed

King (partial 2005)

Clark







#### **Appendix**

HPSA Primer

Other Services Available from the Office of Community and Rural

Health





## HPSA Primer





#### Three Primary Care HPSA Requirements: 1. A Rational Service Area

- Defined in census units only (federal law)
  - Nationwide system
- Geographic designations
  - Whole counties
    - But not if "too big" (>250,000) in urban areas
  - Multiple counties (Population center w/in 30 minutes travel time)
  - Sub-county areas or parts of multiple counties (Population center w/in 30 minutes travel time)
- Population designations
  - Whole or multiple counties
  - Sub-county areas must have similar racial and economic characteristics
  - Low-Income threshold > 30% below 200 % FPL





## Three Primary Care HPSA Requirements 2. Ratio of Population to Dental Capacity in Rational Service Area Exceeds Federal Criteria

- Geographic (Total Population) Designation Threshold
  - Resident Civilian Population: Primary Care Dental Full-time Equivalencies > 5000:1
  - Threshold reduced to 4000:1 if "high needs" area (low income population or other measures)
- Population (Low-Income or Migrant Worker) Designation
  - Specific Population: Dental Capacity Serving the Population > 4000:1
- Requires comprehensive data on oral health capacity
  - Primary dental care includes Family Dentistry, General Dentistry and General Pediatric Dentistry.
  - Dental Hygienist and Assistant capacity must also be counted Providers excluded (NHSC, J-1,InHS, Urgent Care, Administrative)
  - Full-time Equivalent (FTE) Providers
    - Used to make apples to apples comparisons and adjust for hours of direct care
    - 1 FTE = 40 hours of direct patient care
    - Dental capacity adjusted for dentist age and support staff using federal criteria





#### Population Data Sources Determined by Federal Guidelines

- Resident Civilian Population and 200% Poverty Population (2000 Census)
- Homeless population if greater than Census 2000 counts (DCTED or local counts)
- Tourist population (local data adjusted for bed nights)
- Migrant Population (HRSA 2000 Migrant Enumeration adjusted for length of agricultural season)
- Total Population = County Population + additional homeless population + tourists (if applicable)
- Low Income Population = 200% FPL Population+ Homeless





#### Three HPSA Requirements3. Care not available in adjacent areas

- Geographic (Total Population)
  - Nearest care more than 40 minute travel time away (25-30 miles)
  - Or total population to dental capacity ratio > 3000:1 in adjacent area
  - Or access barriers can be documented (geography, highways)
- Population Designation
  - Nearest care more than 40 minute travel time away (25-30 miles)
  - Low-Income or migrant population to capacity ratio > 3000:1
  - If over 20% > 100% FPL then can use transit travel times
  - Significantly different poverty/race/ethnicity
- Must consider capacity in adjacent areas available if ratio <3000:1 regardless of whether dentists are accepting new patients



## Office of Community and Rural Health: Other Services

- Recruitment and Retention Services
  - Washington Recruitment Group
  - State Loan Repayment Program
  - J-1 Visa Waiver
  - Area Health Education Center (AHEC)
    - Locum Tenens
    - Retired Provider Malpractice Insurance Program
    - Student programs (R/UOP,R/UOE,U-DOC, Ambassador Program)
- Primary Care Office
  - Community and Migrant Health Center development
  - National Health Service Corps site development





#### **Other Services (Cont.)**

- Rural Health Systems Development Grants
- Critical Access Hospital Program
- State-wide Office of Rural Health
  - Policy work and coordination
- Rural Health Clinic Program
  - Pre-qualification
  - Technical assistance (in process)





#### **Health Care Access Research**

- http://www.doh.wa.gov/hsqa/ocrh/har/hcresrch.htm
- Detailed county access reports on access to primary care
- Washington Rural Health Assessment Project
  - 7 short studies on primary care access Elder Care Children, Maternal Health etc Washington Primary Care Safety Net Assessment
  - Overview of the system
  - Where to target resources
  - Past and future growth trends
- Healthcare Infrastructure Mapping Project
  - Mapping key features of the health care system in relation to population and travel
  - Maps include:
    - Hospitals, Rural Health Clinics, Community Health Centers, Rural Primary Care Clinics, Eldercare Options, and OB Access



#### **Contact Information**

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